

Message Text

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PAGE 01 STATE 046666

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DRAFTED BY EUR/SOV:WJDYESS:LK
APPROVED BY EUR/SOV:MGARRISON
C:WSHINN (SUBSTANCE)

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 046666

E.O. 11652: GDS

TAGS: PFOR, CGEN, UR, US

SUBJECT: KIEV/NEW YORK CONSULAR DISTRICTS

- -
REF: MOSCOW 2358

1. EUR/SOV DIRECTOR TOLD SOVEMB COUNSELOR MYSHKOV ON FEB 27 THAT WE WERE DISAPPOINTED WITH THE SOVIET RESPONSE TO OUR REQUEST FOR A CONSULAR DISTRICT CONSISTING OF THE UKRAINE, MOLDAVIA, ROSTOV OBLAST, AND KRASNODAR AND STAVROPOL KRAY. THE SOVIETS HAD HELD OUR REQUEST SINCE LAST OCTOBER AND HAD COME BACK WITH NOTHING MORE THAN THEIR ORIGINAL PROPOSAL LIMITING US TO THE UKRAINE. WE REMINDED MYSHKOV WE HAD SUGGESTED THAT EACH SIDE FOLLOW NORMAL INTERNATIONAL PRACTICE IN HAVING THE RECEIVING STATE ACCEPT A CONSULAR DISTRICT DRAWN BY THE SENDING STATE TO MEET ITS NEEDS. WE CONTINUED TO PREFER THAT APPROACH, BUT IN VIEW OF THE SOVIET POSITION WE HAD REVIEWED OUR OWN.

2. WE TOLD MYSHKOV THAT WE WOULD AMEND OUR ORIGINAL PROPOSAL IN DEFERENCE TO SOVIET WISHES AND AGREE TO EXCLUDE ROSTOV, KRASNODAR AND STAVROPOL PROVIDED OUR EXCHANGE OF NOTES WOULD ENDORSE THE ABILITY OF KIEV CONGEN
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PAGE 02 STATE 046666

STAFF TO REGISTER TRAVEL AND APPLY FOR TRAVEL EXCEPTIONS

FOR NON-OFFICIAL TRIPS OUTSIDE OUR DISTRICT IN THE SAME WAY THAT TRAVEL INSIDE THE DISTRICT WAS HANDLED. MYSHKOV

SAID THAT HE THOUGHT THIS WOULD BE POSSIBLE BUT THAT HE WOULD HAVE TO CONSULT MOSCOW.

3. ON MOLDAVIA, HOWEVER, MYSHKOV INDICATED NO GIVE IN THE SOVIET POSITION, AND SAID THAT US INSISTANCE ON INCLUDING MOLDAVIA MIGHT PUT THE "WHOLE MATTER ON THE SHELF FOR A LONG TIME." MYSHKOV HINTED THAT REASONS FOR THE SOVIET ATTITUDE ARE LINKED TO UKRAINIAN NATIONAL PRIDE, BUT HE COULD NOT BE DRAWN OUT FURTHER.

4. WE POINTED OUT TO MYSHKOV THE PATENT ABSURDITY OF HAVING A SMALL PORTION OF THE USSR IN THE DISTRICT OF ONE US CONSULATE COMPLETELY SURROUNDED BY THE DISTRICT OF ANOTHER. THE MOST THAT COULD BE ELICITED FROM MYSHKOV WAS THAT IT WAS HIS IMPRESSION THAT LIMITING THE KIEV DISTRICT TO THE UKRAINIAN SSR WOULD NOT NECESSARILY BE A PRECEDENT WHICH WOULD EXCLUDE MORE THAN ONE REPUBLIC IN A FUTURE CONSULAR DISTRICT.

5. WE SUSPECT THAT THE FUNDAMENTAL PROBLEM THE SOVIETS HAVE WITH MOLDAVIA'S BEING INCLUDED IN OUR DISTRICT MAY BE THAT THEY HAVE NOT PERMITTED THE ROMANIANS TO HAVE IT. IF THAT IS THE CASE, THE SOVIETS ARE NOT LIKELY TO BUDGE. BELIEVE IT WOULD BE USEFUL TO ASCERTAIN FROM ROMANIANS, AND PERHAPS OTHER EE'S, EXTENT OF THEIR DISTRICTS SERVED FROM KIEV. INGERSOLL

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